

The voice and pulse of the local workforce development system.

Tuesday, October 27, 2020 9:00 – 12:30 am

Zoom Call-In Information:

Join Zoom Meeting

https://us02web.zoom.us/j/89281808852?pwd= Y2g1YVNzZ0xGeEowWkZ0aW5Mb2lqQT09

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Passcode: 8535 One tap mobile

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(New York)

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AGENDA

I. Introductions (9:00 – 9:05)

II. Approval of Agenda and Minutes (9:05-9:10) K. Schneider

III. Updates on US DOL/Michigan DEI Training Collaboration B. Damerow

IV. WIOA Reauthorization Paper (9:10 - 10:10)

B. Shoup

AII

- Vote to Accept Final Draft
- Next steps to distribute paper/advocate

V. DOL Questions

- a. US DOL is supporting Phase 2 of the Retaining Employment and Talent after Injury/Illness Network (RETAIN) projects. Will this lead possibly to reissuing Disability Employment Initiative (DEI) grants?
- b. Have there been conversations about utilizing the Trade Adjustment Assistance Community College and Career Training (TAACCCT) networks or former providers as part of COVID-19 recovery plans?
- c. How will the SAM will be applied to Performance Measures given the economic downturn due to COVID-19? Examples: What criteria are used with the SAM, are

- some barriers weighted more than others, when will DOL supply States with the figures, how will it impact already negotiated goals, etc.
- d. Could US DOL host a Workforce GPS on A/DW IEPs, covering what should be included, what US DOL monitors look for, what updates need to be included, and provide a sample template? US DOL did something similar for the youth ISS. Some of our states have received IEP findings about not developing them correctly and feel they need further direct guidance on what is expected.

VI. Next Meeting Date Discussion (12:00 – 12:10)

K. Schneider

Tentative Dates for 2021

- Tuesday, January 26th (Virtual)
- Tuesday, April 27th (Virtual)
- Mon/Tues, August 2-3rd (in person Chicago)
- Mon/Tues, October 25-26 (in person Chicago)

MEMBERSHIP

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Illinois		Missou	Missouri		
	Julie Courtney		June O'Dell		
	Joanna Greene		Sally Payne		
	Blanche Shoup	Nebras	Nebraska		
Indiana			Erin Porterfield		
	Linda Woloshansky		Dylan Wren		
Kansas		Ohio	Ohio		
	David Brennan		Craig Sernik		
	Keely Schneider		Jennifer Meek-Eells		
Michigan		Wiscon	Wisconsin		
	Chris Rishko		Mari Kay-Nabozny		
	Ben Damerow		Rhonda Suda		
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Tuesday, September 1, 2020 9:00 – 12:30 am

Zoom Call-In Information:

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AGENDA

I. Introductions (9:00 - 9:05)

All

Keely led an introduction of GLETA members. We have a few new or returning members to GLETA.

II. Approval of Agenda and Minutes (9:05-9:10)

K. Schneider

Keely asked to add a COVID-19 Update on workforce center openings to the agenda after the WIOA Reauthorization Paper topic. Joint Motion to approve the revised Agenda and the Minutes from the June 30, 2020 meeting: Motion: Barb Chaffee. Second: Erin Porterfield. Unanimous approval.

III. WIOA Reauthorization Paper (9:10 - 10:10)

B. Shoup

a. Quick review of revised elements (in red on attachment)

Blanche shared that she is hearing that discussions on WIOA reauthorization may start in December 2020. This will be our last formal discussion of the paper. After this meeting, our recommendations will be finalized and sent to locals for advocacy/education.

IFAs: Discussed general issues with IFAs and related leasing agreements.

OSO: MN attempted to get a waiver from OSO procurement. MN's waiver request was denied by US DOL. OSO is an unfunded mandate, bidding nightmare, and the position within the system is clunky. OSO is a square peg in a round hole.

Business Services: Discussed removing restrictions and enhancing local control of IWT percentages. Encourage leaders to understand locals need to the flexibility to quickly adjust based on the community.

Appropriations: Locals are not currently funded at the levels authorized under WIOA. Professional development for board members is a must. Discussed percentages (one way or the other.) Leaning toward encouraging local flexibility.

Youth: Discussed eliminating the stigma of working with disadvantaged youth. Encouraging braided funding (TANF) to achieve the results Congress wants.

b. Addition of any waiver concepts (waiver list attachment)

Incumbent Worker: IL asked for a waiver on the 6th month employment requirement for IWT. Waiver was granted, but they must track the results. We discussed which waivers recently granted by US DOL should be added to our paper as permanent solutions. We also discussed waivers that were unique and/or do not work for all areas.

c. Next steps to finalize and distribute paper

Blanche will update and send out the final version. Discussed TAA Final Rules related to non-State merit staff and how that could positively impact TAA, WP, and TANF service delivery.

- IV. COVID-19 Opening and Discussion Status report on workforce center openings:
 - **a.** KS (Kansas City area): Open since June. Light traffic and higher electronic traffic. Low-connectivity areas have a higher AJC walk-in rate. Some COVID scares with staff. Offices are shutdown when confirmed exposures are identified. Masks and temperature checks are required for everyone staff and clients.
 - **b.** IN: Open since June. Appointment only. Activity is limited. Virtual workshops are available. Masks are required for everyone. Key leadership are rotating week in and week out in a protective manner.
 - **c.** NE: Never shut down. Lines are out the door. NE DOL has increased the number of required weekly re-employment activities from 2 to 5 for UBI clients.
 - **d.** MN: Record numbers of UBI. All state staff pulled to assist in handling UI claims. AJCs shut down in March and have not re-opened. Executive Team are still remote working.
 - **e.** OH: Metro areas are in a mixed bag. Some metros are open some are closed. Hard to find talent for job openings. Unemployment is coming down and is around 5% in some areas.
- V. Diversity, Equity, & Inclusion (10:10 11:00)

B. Damerow

a. Best practices around DEI – what are LWDBs doing for staff training?

How are we working on Diversity, Equity, & Inclusion, in particular are LWDBs training staff?

MI: Kellogg Foundation paid for DEI training about one year ago. Tremendous investment with excellent feedback. Ben looking into whether this training could be funded by E&T under Technical Assistance? Waiting for guidance from US DOL on that question. This might be a way to offer

training across the entire US DOL Region 5. Ben will keep us posted on conversations with US DOL on this opportunity. But if not, what have LWDBs done or what are they planning (if anything) around DEI training?

- **a.** IA About 3 years ago, Chris' local board began doing DEI trainings with the community college (some for SHRM credit). This was a community-wide effort.
- b. MN Barb shared that the state has made an intentional effort to recruit diverse candidates for their positions and there has been a noticeable difference in the number of minorities hired. A recent statewide meeting in MN was all about DEI. In general, there has been a great deal of training and investment in this area throughout the state.
- c. NE Erin shared that a group of board members and community members are looking at the impact of COVID-19 on diverse groups (perhaps to do a report similar to the Philadelphia report she posted in the chat room). They have not yet done DEI training for staff or partners.

VI. General Questions (11:00 – 12:00)

K. Schneider

- **a.** Integration of TANF with WIOA programs esp. training dollars Keely wanted to seek the advice and best practice ideas from the group on integration with TANF, as TANF is exempted as a WIOA partner in Kansas and the LWDBs are looking at ways to collaborate notwithstanding and on examples they could share with state staff so that perhaps changes could be made at the state level.
 - MO: TANF rep on the LWDB. Dual enroll into WIOA Adult. Each LWDB in MO receives TANF Skill Up funds and manages that money. The Skill Up staff is located at the workforce centers. This provides excellent cross-training opportunities and encourages dual enrollment in TANF/WIOA, which is important if a participant loses TANF benefits then WIOA funds can ensure continuity of services/supports.
 - MN: In 10 out of 11 counties in Barb's area WIOA is married with TANF and participants are co-enrolled. They also have SNAP and other wrap-around services in the centers so it works well.
 - MI: TANF is locally controlled and all funds flow through the LWDBs. LWDB
 hires the staff and implements all food service programs. This integration not
 only helps fund infrastructure and services across the board, but also prevents
 the frequent "handing off" of clients to other programs/staff.
- b. Illinois results from TAA waiver re: state merit staff
 - Follow through on this waiver from the state?
 - Discussions or updates in Illinois about this since TEN 02-20 was released on August 21?
 - 1. Before TEN 02-20, local areas in IL had a waiver that allowed the LWDB staff to do TAA work but it was being funded through Rapid Response funds because the state believed they could not use TAA funds for non-State merit staff. The TEN 02-20 clarified that indeed TAA funds could be used to pay the LWDB for this work. IL will be giving TAA funds in the coming year beginning October 1.

- **c.** How are GLETA member's state workforce agencies defining COVID or disaster DW eligibility?
 - Most GLETA areas have no new definitions for DW in light of COVID layoffs.

VII. Next Meeting Date Discussion (12:00 – 12:10)

K. Schneider

Should we meet one more time before the holiday season? The group agreed that the next meeting will take place on Tuesday, October 27th from 9am to 12:30pm and will be virtual. Keely will send out a meeting notice and zoom instructions in the coming weeks. This will be the last meeting of 2020. Keely will also send out tentative dates for the 2021 meetings.

MEMBERSHIP in Attendance

lowa		Minnesota		
✓	Chris Hannan	✓	Barbara Chaffee	
✓	Jen Erdmann		Jeanna Fortney	
Illinois		Missouri		
\checkmark	Julie Courtney	✓	June O'Dell	
	Joanna Greene		Sally Payne	
✓	Blanche Shoup	Nebras	ka	
Indiana		\checkmark	Erin Porterfield	
\checkmark	Linda Woloshansky	✓	Dylan Wren	
Kansas		Ohio		
	David Brennan		Craig Sernik	
✓	Keely Schneider	✓	Jennifer Meek-Eells	
Michigan		Wisconsin		
✓	Chris Rishko	✓	Mari Kay-Nabozny	
✓	Ben Damerow	\checkmark	Rhonda Suda	

WIOA Reauthorization Recommendations

One Stop System

Recommendations:

- 1. Require a mandatory legislative percentage contribution from each partner be paid from each agency's (*set aside fund?*). Federal funds should flow through LWIBs to coordinate the IFA and MOU career services.
- 2. Remove the requirement to bid this function. Allow LWIBs and Chief Elected Officials to appoint the One-Stop Operator. Allow LWIBs, if appropriate, to serve as the One Stop Operator. If the One Stop Operator is procured, allow performing one-stop operators to be reappointed after the initial procurement based on their performance.

IFA Background:

- WIOA requires that all partners contribute to the cost of the one-stop system
 infrastructure and operating costs. In fact, many required partners have very little
 funding to contribute to the workforce system. They are often small agencies and
 CBOs that receive small training grants/funds. We are required to partner with
 them via MOUs and required to make them contribute to the One Stop Centers.
- Some partners are not co-located making it difficult to assign a cost. Local Workforce Innovation Boards (LWIBs) need to reconcile one-stop infrastructure costs and recalculate partner's shares. This process is costly and often partners do not have the funds in their budgets to make up differences.
- LWIBs have no power to "force" required partners to come to the table to negotiate IFAs but are held accountable if the IFA is not in place.
- It is reasonable to expect MOUs with required partners to coordinate referrals and services and to ensure that staff is cross-trained, etc. But the IFA process is an entire failure in the view of many.
- Even partners with sufficient funding are unwilling to contribute their fair share, and often use the excuse the Center isn't meeting their needs. However, these same partners do not make any attempts to offer services either at or through the Center, rendering their argument baseless.
- Remove the requirement to bid this function. Allow LWIBs and Chief Elected
 Officials to appoint the One-Stop Operator. Allow LWIBs, if appropriate, to serve as
 the One Stop Operator. If the One Stop Operator is procured, allow performing one
 stop operators to be reappointed after the initial procurement based on their
 performance.

OSO Background:

One Stop Operator procurement do not work in rural America. The lack of bids, the
cost of procurement and the time commitment to meet these requirements is not
cost effective. For some areas the reduction in funding does not provide sufficient
funds to support a separate one stop operator.

Business Services

Recommendations:

- 1. Funding should specifically be built into formulas to support the business services part of the workforce system.
- 2. Remove the restrictions and allow LWIBs to determine their own policies on who to serve and how much to spend, including the use of youth funds.
- 3. Allow waivers to any restrictions so we can help businesses train their current workers and remain competitive.

Business Services Background:

- One major shift from WIA to WIOA was the elevation of the importance of workforce boards in serving employers making employers clients of the workforce system on par with job seekers. As the unemployment rate has dropped significantly over the past 5-10 years, there has been a significant shift in the work required of workforce staff. What was job search/job seeker intensive has now become business services intensive. More businesses are asking for assistance in attraction, retention and work-based learning models, while the number of job seekers visiting the centers has continued to decline. Yet, funding formulas generally are created based on data that drives the number of potential job seekers that a state/local area might serve and do not take into account the number of employers/businesses that would need to be served in the state/local area. So, in addition to WIOA not being funded at the level at which funding is authorized, there is also the challenge of a reduction in funding because the formulas are largely based on job seeker data.
- We applaud the importance now placed on services to employers, however, with the regular reduction in funding levels year over year, it has been increasingly difficult to maintain business services staff members, much less to increase the capacity of workforce centers to serve employers. Serving employers effectively is a relationship building exercise; it is intensive, on the ground, local work and requires professionals who understand business needs. Simply because the number of job seekers has declined over the past many years does NOT mean that our work has declined rather it has simply shifted to our other client.
- We find that during this time of low unemployment, employers are seeking more Incumbent Worker Training to train their current workforce, including new employees who may have been recently hired. However, legislative restrictions that

limit how much we can spend on IWT, and who we can train (only those who have been employed at least 6 months) make it more challenging to meet the needs of these employers.

Appropriations

Recommendations:

- 1. In good times and in economically stressed times workforce development services are critical and are accessed by job seekers and employers. Maintain consistent funding of the WIOA system.
- 2. Allow the flexibility to transfer among all three formula funds. (*should there be a limit the youth transfer?*)

Appropriations Background:

- Uneven funding results in uneven services
- More responsibility has been given to LWIBs over other workforce programs. Getting volunteer boards to do the level and amount of work being asked by Congress has been difficult without partner participation.

Youth

Recommendations:

- 1. Allow local WIB's the flexibility to determine the percentage of youth funds allocated to work-based learning.
- 2. Allow local areas to serve a certain percentage of non-eligible youth as determined by LWIB policy.
- 3. Allow work readiness training to count in the WBL percentage.
- 4. Allow the LWIBs to determine the appropriate percentage based on need and other sources of funding.

Youth Background:

- The economy has changed since the passage of WIOA. There are currently many job opportunities available in the private sector so meeting the 20% youth WBL expenditure rate is difficult in many local workforce areas.
- Employers are constantly telling us that most youth applicants they see need work-readiness training before participating in a WBL activity.
- The 75-25 split out of school expenditure requirement continues to be a challenge in many LWIAs.



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